

Message Text

SECRET

PAGE 01 JAKARTA 02212 220827Z

12

ACTION SS-25

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FM AMEMBASSY JAKARTA

TO SECSTATE WASHDC 6704

INFO AMEMBASSY NASSAU

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S E C R E T JAKAKTA 2212

EXDIS

E.O. 11652: XGDS4

TAGS: PLOS ID

SUBJECT: US-INDONESIAN LOS CONSULTATIONS

REF: (A) STATE 065735; (B) JAKARTA 2109

1. I MET WITH MARSHAL SOEDARMONO FEBRUARY 22 (REFTELS) AND CONVEYED TO HIM SUBSTANCE PARA 4 REF A, STRESSING THAT, BASED ON RECENT TALKS WITH OTHER MARITIME POWERS, WE ARE OPTIMISTIC AGREEMENT CAN BE REACHED ON ACCEPTANCE OF ARCHIPELAGO PRINCIPLE BY SUCH POWERS IN LINKAGE WITH UNIMPEDED STRAITS AND ARCHIPELAGIC TRANSIT. I SAID WE BELIEVE IT MOST IMPORTANT US AND INDONESIA REACH AGREEMENT PRIOR TO GENEVA CONFERENCE, THAT SUCH AGREEMENT MORE LIKELY TO BE REACHED IN BILATERAL TALKS THAN BY EXCHANGE OF PAPERS ONLY, AND THAT WE WOULD HOPE SOEDARMONO COULD VISIT WASHINGTON IN NEAR FUTURE.

2. SOEDARMONO, AFTER DESCRIBING RECENT BILATERAL WITH USSR TEAM (SEPTEGQLN STATED) THAT AGREEMENT CAN BE REACHED, AND THAT HE HOLDING MEETING WITH MOCHTAR FEBRUARY 26 TO FINALIZE GOI POSITION AFTER WHICH HE WOULD CONTACT US (HE MADE IT CLEAR HE WOULD PREFER WE NOT DISCUSS MATTER WITH MOCHTAR IN INTERIM). SOEDARMONO SAID THAT, INSTEAD OF TWO-PART PACKAGE WHEREIN MARITIME SECRET

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POWERS WOULD ACCEPT ARCHIPELAGO PRINCIPLE IN RETURN FOR

FREEDOM OF ARCHIPELAGIC AND STRAIST TRANSIT, GOI NOW THINKING OF "LARGER PACKAGE" WHICH WOULD INCLUDE A) ARCHIPELAGO PRINCIPLE, B) ARCHIPELAGIC AND STRAITS TRANSIT (INCLUDING OVERFLIGHT), C) TERRITORIAL SEA, D) ECONOMIC ZONE, PLUS PERHAPS ONE TOR TWO OTHER MAJOR TOPICS. SOEDARMONO IMPLIED THAT HY PUTTING TOGETHER A PACKAGE WHICH MARITIME AND ARCHIPELAGIC STATES COULD ACCEPT IN TOTO IT WOULD BE POLITICALLY EASIER FOR INDONESIA TO MAKE THE CONCESSIONS NEEDED FOR AGREEMENT WITH MARITIME POWERS. HE DESCRIBED "MAJOR TOPICS" AS THOSE REQUIRING AGREEMENT OF LARGE NUMBER OF NATIONS. OTHER ISSUES, HE SAID, COULD BE RESOLVED IN SMALLER GROUPINGS.

3. SOEDARMONO NOTED THAT SINCE "INNOCENT PASSAGE" UNACCEPTABLE TO MARITIME POWERS, AND "FREE PASSAGE" OR "UNIMPEDED PASSAGE" UNACCEPTABLE TO INDONESIA, GOI THINKING OF TERMS SUCH AS "STRAISTS PASSAGE", "ARCH- IPELAGIC PASSAGE" AND TERRITORIAL PASSAGE" (LATER IN CONVERSATION HE ALSO USED "TRANSIT PASSAGE"). I NOTED WE HAD QUERIED WASHINGTON AS TO WHETHER UK PROPOSAL FOR "TRANSIT PASSAGE" ACCEPTABLE TO US AS IT STANDS, OR AS BASIS FOR NEGOTIATIONS. IN RESPONSE QUESTION SOEDARMONO SAID INDONESIAN PROPOSAL WOULD INCLUDE PRECISE DEFINITION OF ARCHIPELAGO AND TRANSIT (INCLUDING OVERFLIGHT) RIGHTS. HE SEEMED OPTIMISTIC THESE DEFINITIONS WOULD MEET OUR NEEDS. HE DID NOT REACT TO REFERENCE TO UK DRAFT. SOEDARMONO SAID THAT INDONESIAN CONCEPTS WOULD BE REDUCED TO WRITING AND WE WOULD RECEIVE THESE FOLLOWING FEBRUARY 26 MEETING. HE ACKNOWLEDGED THAT MEETING WITH GOI SIDE PRIOR GENEVA OPENING DESIRABLE EITHER IN US OR IN GENEVA.

5. SOEDARMONO STATED THAT HE DOES NOT PLAN TO ACCOMPANY MOCHTAR TO OPENING OF GENEVA CONFERENCE (IT NOT CKEAR WHETHER HE MIGHT PARTICIPATE LATER ON AS HE DID AT CARACAS) ADDING THAT MOCHTAR WOULD BE WORKING FROM BRIEFING PAPERS SOEDARMONO PREPARING.

6. COMMENT AND ACTION REQUESTED: BELIEVE SOEDARMONO
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HAS GIVEN US ANSWERS TO PARAS 2 AND 3, REFTEL (A). HE APPEARED GENUINELY OPTIMISTIC AT THAT INTRA-GOI AGREEMENT WILL BE REACHED ON PROPOSALS WHICH WE AND OTHER MARITIME NATIONS CAN ACCEPT. HE DID NOT GO INTO SUBSTANCE OF OTHER MAJOR ITEMS TO BE INCLUDED IN LARGER PACKAGE, AND HOPEFULLY THESE WILL NOT ADD PROBLEMS WHICH WILL CONFUSE ISSUE. SOEDARMONO OBVIOUSLY INTENDS CARRY BALL AT LEAST THROUGH FEBRUARY 26 MEETING AND I BELIEVE WE HAVE DONE

ALL WE CAN FOR MOMENT TO ENCOURAGE BILATERAL CONSULTATION PRIOR TO GENEVA OR TO HELP OVERCOME DIFFERENCES BETWEEN SOEDARMONO AND MOCHTAR. WOULD APPRECIATE KNOWING PRIOR FEB 26 MOORE'S PRE-GENEVA SCHEDULE SO THAT WE CAN MOVE QUICKLY WITH SOEDARMONO WHEN HE CALLS US.

NEWSOM

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